

116TH CONGRESS  
1ST SESSION

# S. 3106

To amend the Forest and Rangeland Renewable Resources Planning Act of 1974 to promote reforestation following unplanned events on Federal land, and for other purposes.

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## IN THE SENATE OF THE UNITED STATES

DECEMBER 19, 2019

Mr. UDALL (for himself, Mr. PORTMAN, and Ms. STABENOW) introduced the following bill; which was read twice and referred to the Committee on Agriculture, Nutrition, and Forestry

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## A BILL

To amend the Forest and Rangeland Renewable Resources Planning Act of 1974 to promote reforestation following unplanned events on Federal land, and for other purposes.

1       *Be it enacted by the Senate and House of Representa-  
2 tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE.**

4       This Act may be cited as the “Reforestation Act of  
5 2019”.

1   **SEC. 2. REFORESTATION FOLLOWING WILDFIRES AND**  
2                   **OTHER UNPLANNED EVENTS.**

3       (a) FOREST AND RANGELAND RENEWABLE RE-  
4 SOURCES PLANNING ACT OF 1974.—

5               (1) NATIONAL FOREST COVER POLICY.—

6                       (A) IN GENERAL.—Section 3 of the Forest  
7                           and Rangeland Renewable Resources Planning  
8                           Act of 1974 (16 U.S.C. 1601) is amended—

9                               (i) by redesignating subsection (e) as  
10                                   subsection (f);

11                               (ii) by redesignating the second sub-  
12                                   section (d) (relating to the policy of Con-  
13                                   gress regarding forested land in the Na-  
14                                   tional Forest System) as subsection (e);  
15                                   and

16                               (iii) in subsection (e) (as so redesi-  
17                                   gnated)—

18                                       (I) in paragraph (2)—

19   (aa) in the first sentence—

20   (AA) by striking “9 of  
21   this Act, the Secretary shall  
22   annually for eight years fol-  
23   lowing the enactment of this  
24   subsection” and inserting  
25   “9, the Secretary shall, an-  
26   nually during each of the 10

1                   years beginning after the  
2                   date of enactment of the Re-  
3                   forestation Act of 2019”;  
4                   and

5                   (BB) by striking  
6                   “eight-year” and inserting

7                   “10-year”;

8                   (bb) in the second sentence,  
9                   by striking “such eight-year pe-  
10                  riod” and inserting “the 10-year  
11                  period”; and

12                  (cc) in the third sentence, by  
13                  striking “1978” and inserting  
14                  “2021”;

15                  (II) in paragraph (3), in the first  
16                  sentence, by striking “subsection (d)”  
17                  and inserting “subsection”; and

18                  (III) by adding at the end the  
19                  following:

20                  “(4) REFORESTATION REQUIREMENTS.—

21                  “(A) DEFINITIONS.—In this paragraph:

22                  “(i) NATURAL REGENERATION.—

23                  “(I) IN GENERAL.—The term  
24                  ‘natural regeneration’ means the es-  
25                  tablishment of a tree or tree age class

from natural seeding, sprouting, or suckering in accordance with the management objectives of an applicable land management plan.

“(II) INCLUSION.—The term  
‘natural regeneration’ may include  
any site preparation activity to en-  
hance the success of regeneration to  
the desired species composition and  
structure.

“(ii) PRIORITY LAND.—The term ‘priority land’ means National Forest System land that, due to an unplanned event—

14 “(I) is unstocked;

“(II) requires reforestation to meet the objectives of an applicable land management plan; and

“(III) is unlikely to experience natural regeneration without assistance.

21                             “(iii) REFORESTATION.—The term  
22                             ‘reforestation’ means the act of renewing  
23                             tree cover by establishing young trees  
24                             through—

“(I) natural regeneration;

1                         “(II) natural regeneration with  
2 site preparation; or

3                         “(III) planting direct seeding,  
4 taking into consideration species com-  
5 position and resilience.

6                         “(iv) UNPLANNED EVENT.—

7                         “(I) IN GENERAL.—The term  
8 ‘unplanned event’ means any un-  
9 planned disturbance that—

10                         “(aa) disrupts ecosystem or  
11 forest structure or composition;  
12 or

13                         “(bb) changes resources,  
14 substrate availability, or the  
15 physical environment.

16                         “(II) INCLUSIONS.—The term  
17 ‘unplanned event’ may include—

18                         “(aa) a wildfire;

19                         “(bb) an infestation of in-  
20 sects or disease;

21                         “(cc) a weather event; and

22                         “(dd) animal damage.

23                         “(v) UNSTOCKED.—The term  
24 ‘unstocked’, with respect to forest land,  
25 means that a percentage of forested land

1                   area of the forest land fails to achieve com-  
2                   pliance with a stocking level required  
3                   under an applicable land management  
4                   plan.

5                   “(B) REQUIREMENT.—Each reforestation  
6                   activity under this section shall be carried out  
7                   in accordance with applicable Forest Service  
8                   management practices and definitions, including  
9                   those contained in—

10                  “(i) the amendment numbered 2400–  
11                 2014–1 to chapter 2470 (relating to sil-  
12                 vicultural practices) of the Forest Service  
13                 document numbered FSM 2400 (relating  
14                 to forest management) (or a successor  
15                 amendment or manual); and

16                  “(ii) section 219.19 of title 36, Code  
17                 of Federal Regulations (or a successor reg-  
18                 ulation).

19                  “(C) REFORESTATION PRIORITY.—

20                  “(i) IN GENERAL.—In carrying out  
21                 this subsection, the Secretary shall give  
22                 priority to projects on the priority list de-  
23                 scribed in clause (ii).

24                  “(ii) PRIORITY LIST.—

1                         “(I) IN GENERAL.—The Chief of  
2                         the Forest Service shall, based on rec-  
3                         ommendations from regional foresters,  
4                         create a priority list of reforestation  
5                         projects that—

6                             “(aa) primarily take place  
7                         on priority land;

8                             “(bb) promote effective re-  
9                         forestation following unplanned  
10                         events; and

11                             “(cc) may include activities  
12                         to ensure adequate and appro-  
13                         priate seed availability.

14                         “(II) RANKING.—The Chief of  
15                         the Forest Service shall rank projects  
16                         on the priority list under subclause (I)  
17                         based on—

18                             “(aa) documentation of an  
19                         effective reforestation project  
20                         plan;

21                             “(bb) the ability to measure  
22                         the progress and success of the  
23                         project; and

24                             “(cc) the ability of a project  
25                         to provide benefits relating to

1 forest function and health, soil  
2 health and productivity, wildlife  
3 habitat, improved air and water  
4 quality, carbon sequestration po-  
5 tential, resilience, job creation,  
6 and enhanced recreational oppor-  
7 tunities.”.

22 (b) REFORESTATION TRUST FUND.—Section 303 of  
23 Public Law 96–451 (16 U.S.C. 1606a) is amended—  
24 (1) in subsection (b)(2), by striking  
25 “\$30,000,000” and inserting “\$60,000,000”; and

- 1                         (2) in subsection (d)(1)—  
2                             (A) by striking “section 3(d)” and inserting  
3                             “subsection (e) of section 3”; and  
4                             (B) by striking “1601(d)” and inserting  
5                             “1601”.

6                 (c) STEWARDSHIP END RESULT CONTRACTING  
7 PROJECTS.—Section 604(c) of the Healthy Forests Res-  
8 toration Act of 2003 (16 U.S.C. 6591c(c)) is amended by  
9 adding at the end the following:

10                 “(8) With respect to projects under subsection  
11                     (b) entered into only by the Chief, reforestation in  
12                     accordance with subsection (e)(4)(C)(ii) of section 3  
13                     of the Forest and Rangeland Renewable Resources  
14                     Planning Act of 1974 (16 U.S.C. 1601).”.

15                 (d) GOOD NEIGHBOR AUTHORITY.—Section 8206 of  
16 the Agricultural Act of 2014 (16 U.S.C. 2113a) is amend-  
17 ed—

18                 (1) in subsection (a)(4)(A)—  
19                     (A) in clause (ii), by striking “and” at the  
20                     end;

21                     (B) by redesignating clause (iii) as clause  
22                     (iv); and

23                     (C) by inserting after clause (ii) the fol-  
24                     lowing:

1                         “(iii) with respect to National Forest  
2                         System land only, reforestation activities;  
3                         and”; and

4                         (2) in subsection (b)(1), by adding at the end  
5                         the following:

6                         “(C) REFORESTATION PRIORITY.—The  
7                         Secretary shall enter into good neighbor agree-  
8                         ments under this section with respect to forest,  
9                         rangeland, and watershed restoration services  
10                        described in subsection (a)(4)(A)(iii) in accord-  
11                        ance with subsection (e)(4)(C)(ii) of section 3  
12                        of the Forest and Rangeland Renewable Re-  
13                        sources Planning Act of 1974 (16 U.S.C.  
14                        1601).”.

15 **SEC. 3. REPORT.**

16                         Not later than 1 year after the date of enactment  
17                         of this Act, and annually thereafter, the Secretary of Agri-  
18                         culture shall submit to the Committee on Agriculture, Nu-  
19                         trition, and Forestry of the Senate and the Committee on  
20                         Agriculture of the House of Representatives, and make  
21                         publicly available on the website of the Forest Service, a  
22                         report that describes, with respect to the preceding year—

23                         (1) an evaluation of the degree to which the  
24                         Secretary has achieved compliance with the require-  
25                         ments contained in the amendments made by this

1       Act, including, as a result of those amendments, the  
2       number of acres covered by reforestation projects  
3       that follow unplanned events (such as wildfires);

4               (2) the authorities, expressed by the number of  
5       acres replanted, used to replant forests impacted by  
6       unplanned events, including through—

7                       (A) stewardship contracts under section  
8       604 of the Healthy Forests Restoration Act of  
9       2003 (16 U.S.C. 6591c); and

10                      (B) good neighbor agreements under sec-  
11       tion 8206 of the Agricultural Act of 2014 (16  
12       U.S.C. 2113a);

13               (3) the number of acres of National Forest Sys-  
14       tem land affected by, and the substance of reforest-  
15       ation needs on that land resulting from, unplanned  
16       events; and

17               (4) the number of acres in need of reforestation  
18       under subsection (e)(1) of section 3 of the Forest  
19       and Rangeland Renewable Resources Planning Act  
20       of 1974 (16 U.S.C. 1601).

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